## Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

ssued under P.A. 2 of 1968, as amended and P.A. 71 of 1919, as amended.										
Loca	l Unit	of Gov	ernment Typ	е			Local Unit Na	me		County
			□Other							
Fiscal Year End Opinion Date						Date Audit Report Submitte	ed to State			
We affirm that:										
				countants	s licensed to p	ractice in M	lichigan			
			-		-		-	sed in the financial stater	ments includ	ling the notes or in the
					ments and rec			sed in the initialistal states	nonto, morac	ang the notes, or in the
	YES	<b>S</b>	Check ea	Check each applicable box below. (See instructions for further detail.)						
1.					nent units/fund es to the financ				ancial stater	ments and/or disclosed in the
2.								unit's unreserved fund bal budget for expenditures.	ances/unres	stricted net assets
3.			The local	unit is in	compliance wit	h the Unifo	orm Chart of	Accounts issued by the De	epartment of	f Treasury.
4.			The local	unit has a	dopted a budg	get for all re	equired funds	S.		
5.			A public h	nearing on	the budget wa	as held in a	ccordance w	vith State statute.		
6.					ot violated the ssued by the L			an order issued under the Division.	e Emergenc	y Municipal Loan Act, or
7.			The local	unit has r	ot been deling	uent in dis	tributing tax	revenues that were collect	ted for anoth	ner taxing unit.
8.			The local	The local unit only holds deposits/investments that comply with statutory requirements.						
9.			The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the <i>Bulletin for Audits of Local Units of Government in Michigan</i> , as revised (see Appendix H of Bulletin).			I in the <i>Bulletin for</i>				
10.										
11.			The local	unit is fre	e of repeated of	comments	from previou	s years.		
12.			The audit	opinion is	UNQUALIFIE	D.				
13.					complied with 0		r GASB 34 a	s modified by MCGAA Sta	atement #7 a	and other generally
14.			The board	d or cound	il approves all	invoices p	rior to payme	ent as required by charter	or statute.	
15.			To our kn	owledge,	bank reconcilia	ations that	were reviewe	ed were performed timely.		
incl des	uded cripti	in th on(s)	nis or any of the aut	other aud hority and	norities and co dit report, nor or commission statement is	do they ol n.	btain a stand	d-alone audit, please end	ndaries of the lose the na	ne audited entity and is not me(s), address(es), and a
			closed the	-		Enclosed	_	ed (enter a brief justification)		
			tements		<u>5</u> .		rtorrtoquii	ou (orner a brief jacumeauch)		
The	e lette	er of (	Comments	and Reco	mmendations					
Other (Describe)										
Cert	ified P	ublic A	accountant (Fi	irm Name)		1		Telephone Number		
Stre	et Add	Iress						City	State	Zip
Auth	orizin	g CPA	Signature			Pri	inted Name	l	License Nu	umber

### **Financial Statements**

## **Gratiot County Community Mental Health Services**

Alma, Michigan

**September 30, 2007** 



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### INDEPENDENT AUDITOR'S REPORT

Gratiot County Community Mental Health Services Alma, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Gratiot County Community Mental Health Services (the Board), as of and for the year ended September 30, 2007, which collectively comprise the Board's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Board's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Board as of September 30, 2007, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 3, 2008, on our consideration of the Board's internal control over financial reporting and our test of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Board's basic financial statements. The other supplemental financial information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Roslund, Prestage & Company, P.C.

Certified Public Accountants

Koslind, Prestage + Co, PC

March 3, 2008

### **MANAGEMENT'S DISCUSSION and ANALYSIS**



The management of Gratiot County Community Mental Health Services (GCCMHS) presents the following overview and analysis of the financial activities during the past year. This discussion and analysis is provided to introduce the basic financial statements of the past year and to provide the reader information to help assess whether the financial position has improved or deteriorated as a result of the year's operation.

#### **Basic Financial Statements:**

Two types of financial statements are provided: Government-wide Financial Statements and Fund Financial Statements.

Government-wide financial statements are designed to present the organization's finances in a layout similar to that of a private sector business. They consist of a Statement of Net Assets (providing historical balance sheet information) which shows the difference between assets and liabilities; and a Statement of Activities (providing historical income statement information) which shows revenues and expenses and the change in net assets for the year.

Fund financial statements offer a series of statements that focus on major governmental funds. For GCCMHS, the major governmental fund is the General fund. Reconciliations are also offered between the Fund Financial Statements and the Government-wide Financial Statements. Fund financial statements are reported on the modified accrual basis of accounting. Only those assets that are "measurable" and "currently available" are reported. Liabilities are recognized only to the extent that they are normally expected to be paid with current financial resources. Purchased capital assets are reported as expenditures in the year of acquisition. Issuance of debt is recorded as a financial resource with current year payment of principal and interest recorded as an expenditure.

### **Summary of Net Assets:**

The following summarizes the assets, liabilities and net assets on a government-wide basis as of September 30, 2007 and 2006.

### **Summary of Net Assets**

As of September 30, 2007 and 2006

	2007	<u>2006</u>
Assets		
Current assets	2,951,497	3,061,834
Restricted assets	193,913	164,736
Capital assets	1,084,429	<u>1,275,885</u>
Total Assets	4,229,839	4,502,455
Liabilities		
Current liabilities	1,311,494	1,085,487
Noncurrent liabilities:	0= 000	222 242
Long term debt	95,000	639,216
Compensated absences	<u>208,747</u>	<u>182,284</u>
Total Liabilities	1,615,241	1,906,987
Net Assets		
Investment in capital assets, net		
of related debt	585,695	564,406
Reserved for risk management	27,413	27,276
Unrestricted	2,001,490	2,003,786
Total Net Assets	2,614,598	2,595,468

Current assets consist of cash and cash equivalents, accounts receivable, amounts due from others and prepaid expenses. These are available for current operations and to pay current obligations. Current liabilities include accounts payable, accrued payroll, related taxes and benefits, amounts due to others, deferred revenue and the current potion of notes payable.

Current financial position is defined as the excess of current assets over current liabilities. A positive current financial position is an indicator of financial strength and an increase in current financial position is an indicator of improving financial position. The 2007 current financial position is \$1,640,003 a decrease of \$336,344 from the 2006 current financial position.

Restricted assets consist of cash, cash equivalents and accrued interest receivable. These assets are restricted for payment of compensated absences and restricted for risk management.

The remaining assets restricted for risk management are related to the risk obligations for the state general fund (formula funds) risk contract still maintained directly with the state. At year-end, the balance in this account was \$27,413.

Capital assets consist of property and equipment having an estimated useful life of more than one year. These assets are included on the statement of net assets at their original book value, net of the accumulated depreciation.

Noncurrent liabilities consist of the liability for compensated absences, which includes vested vacation and sick pay obligations, as well as the long-term portion of notes payable used to acquire and improve buildings.

Unrestricted net assets at the end of 2007 were \$2,001,490 a decrease of \$2,296 from 2006. Unrestricted net assets were 47% of total assets, up 2% from the prior year.

### **Summary of Activities:**

The following summarizes the revenues, expenses and excess of revenues over expenses on a government-wide basis for the years ended September 30, 2007 and 2006.

### Summary of Activities As of September 30, 2007 and 2006

	<u>2007</u>	<u>2006</u>
Revenues		
Department of Community Health Contract	1,297,121	1,388,605
Charges for services	7,620,083	7,560,846
Grants and earned contracts	156,649	170,407
County appropriation	200,000	200,000
Interest income and rents	80,059	75,796
Other revenue income	<u>303,726</u>	<u>161,462</u>
Total Revenues	9,657,638	9,557,116
Expenses		
Personnel costs	4,329,561	4,378,815
Operating costs	5,189,189	5,007,282
Interest on long term debt	38,905	42,006
Depreciation expense	<u>80,853</u>	<u>130,780</u>
Total Expenses	9,638,508	9,558,883
Excess of Revenues over (under) Expenses	19,130	\$(1,767)

Total revenues for the year were \$9,657,638 an increase of \$100,522 from the prior year.

Charges for services include Medicaid based on a contract with CEI for \$7,456,340 other Medicaid funding of \$112,417, client and third party pay of \$35,333, and other charges for services of \$15,993.

Grants and earned contracts include revenue sources for which the use of funds is restricted to a specific purpose. These grants and earned contracts represent 1.6% of total revenue and have decreased \$13,758 from the prior year.

County appropriation revenue, interest income, rents, and other local income are available to meet state matching fund requirements. County appropriation revenue was unchanged. Interest income, rents and other local income constitute 4.0% of revenue and have increased \$146,527 from the prior year.

Total expenses for the year were \$9,638,508, an increase of \$79,625 from the prior year. Personnel expense is 44.9% of total expense and has decreased \$49,254. Operating expense is 53.8% of total expense and has increased \$181,907 from the prior year.

#### **Notes to Financial Statements:**

The notes to the financial statements, which immediately follow the financial statements, provide additional and more detailed information that is essential to a full understanding of the data provided in the financial statements.

Under the contractual requirements issued by the Michigan Department of Community Mental Health (MDCH), GCCMHS began in FY 2002-2003 receiving sub-capitation Medicaid funding directly from Clinton Eaton Ingham (CEI) Community Mental Health. CEI Community Mental Health is the regional Prepaid Inpatient Health Plan (PIHP) responsible for administering mental health and substance abuse services for an eight county affiliation consisting of Clinton, Eaton, Ingham, Ionia, Gratiot, Newaygo, Manistee and Benzie Counties.

The affiliation, known as the Community Mental Health Affiliation of Mid-Michigan (CMHAMM), operates under an agreement pursuant to the Intergovernmental Transfer of Functions and Responsibilities Act. The affiliation formed a base for working together to achieve administrative efficiencies and developing effective methodologies in delivering managed mental health services.

The sub-capitated arrangement that GCCMHS has with CEI requires CEI to make a monthly payment to each CMH in the affiliation for Medicaid recipients living in their respective counties. This sub-capitated arrangement allows GCCMHS to provide needed mental health services with great flexibility, as long as GCCMHS complies with Medicaid standards and requirements. The state's Medicaid Mental Health and Substance Abuse Waiver renewal in late 2003 reinforced the requirement on CEI to ensure that Medicaid services are available, accessible, and medically necessary to meet the mental health and developmental disability needs of all of the Medicaid enrollees across the eight county region. This was reinforced through the requirement that the MDCH pay CEI Community Mental Health a single set of Medicaid rates for all of the Medicaid recipients living in the eight counties for which CEI is responsible.

For the 2003/2004 fiscal year the Department of Community Health revised the Medicaid funding distribution based on regional rates. The result was a reduction in Medicaid funding for Gratiot CMH of over 1.5 million dollars. The PIHP allowed its affiliate Boards a two year hold harmless period ending September 30, 2005. The funding formula implemented for the 05/06 Fiscal Year involved a chart review analysis to determine Board specific severity factors. Regional rates were multiplied by the severity factor for each population and age group.

A new process was implemented for Fiscal Year 06/07 to provide affiliates with additional funding above regional rates to help cover the high costs of "Shadow C" consumers. "Shadow C" consumers are severely developmentally disabled consumers who require a higher level of service but were not able to get the higher funding rate from the Habilitation Support Waiver 1915(c) slot due to limited availability.

### **Financial Comparisons:**

The fiscal year 2007 final budget adopted by the governing board was \$9,726,249 of Revenues and \$9,655,567 of Expenses with an addition to fund balance of \$70,682. The Actual compared to Budget is presented below.

	Actual	Budget	Variance
Revenues	\$9,857,504	\$9,726,249	\$131,255
Expenses	\$9,833,337	\$9,655,567	(\$177,770)

A comparison of fiscal year 2007 to fiscal year 2006 is presented below.

	2007	2006	Variance
Revenue	\$9,857,504	\$9,556,980	\$300,524
Expenses	\$9,833,337	\$9,486,616	\$346,721
Revenues over/(under) Expenses	\$24,167	\$70,364	(\$46,197)

#### **Future Outlook:**

A new process was developed for Fiscal Year 2008 in which GCCMHS submitted a budget of projected expenditures against revenue via a steady state model. As a result, GCCMHS' allocation of Medicaid funds was enhanced 1.1 million as a benefit stabilization amount equal to the deficit of projected expenses against projected revenue from capitation payments based on geographical rates. GCCMHS continues to rely heavily on additional Medicaid funding over geographical rates due to the proportionately high number of former State Institutionalized consumers, who meet the severity of need criteria, and were placed in Gratiot County without the needed Habilitation Waiver slots.

Other funding is expected to remain relatively stable. The State of Michigan continues to struggle to balance huge budget deficits. Federal deficits are placing additional pressures on Medicaid funding. The effect of these on future funding for community mental health and specialty supports and services is unknown. Management expects State revenues to be flat at best.

Support and service demand is expected to increase together with inflationary cost pressures. Management continues to combine positions and evaluate vacant positions to manage rising costs. Programs and services are continually being reviewed for appropriate level of care, program effectiveness, caseload sizes etc. While the financial position of the Board is currently healthy, the economic outlook will continue to put significant pressure on our ability to serve and support our constituents.

## BASIC FINANCIAL STATEMENTS GOVERNMENT WIDE FINANCIAL STATEMENTS



### Gratiot County Community Mental Health Services Statement of Net Assets September 30, 2007 and 2006

	Governmental Activities	
	2007	2006
Assets		
Current assets Cash and cash equivalents	\$2,490,701	\$2,801,520
Accounts receivable	223,771	9,999
Due from other governmental units	133,369	116,106
Prepaid expenses	103,656_	134,209
Total current assets	2,951,497	3,061,834
Noncurrent assets		
Restricted cash	193,913	164,736
Capital assets - depreciable, net	958,729	1,150,185
Capital assets - land	125,700	125,700
Total noncurrent assets	1,278,342	1,440,621
Total assets	4,229,839	4,502,455
Liabilities		
Current liabilities		
Accounts payable	817,301	530,598
Accrued wages and other payroll liabilities	68,981	279,731
Due to other governmental units	21,478	183,442
Deferred revenue	-	19,453
Current portion of long term debt	403,734	72,263
Total current liabilities	1,311,494	1,085,487
Noncurrent liabilities		
Compensated absences	208,747	182,284
Notes payable	95,000	639,216
Total noncurrent liabilities	303,747	821,500
Total liabilities	1,615,241	1,906,987
Net Assets		
Invested in capital assets, net of related debt	585,695	564,406
Reserved for risk management	27,413	27,276
Unrestricted	2,001,490	2,003,786
Total net assets	\$2,614,598	\$2,595,468

See Accompanying Notes to Financial Statements.

## Gratiot County Community Mental Health Services Statement of Activities For the year ended September 30, 2007, With Comparative Data

		Program Revenues			
Functions	Expenses	Charges for Services	Operating Grants and Contributions	Net (Expense) Revenue and Changes Net Assets	2006
Governmental activities Health & Welfare - Mental Health	\$9,638,508	\$7,620,083	\$1,985,804	(\$32,621)	(\$41,445)
General revenues	utions			51,614 137 51,751	39,542 136 39,678
Change in net assets				19,130	(1,767)
Net assets - beginning of year				2,595,468	2,597,235
Net assets - end of year				\$2,614,598	\$2,595,468

See Accompanying Notes to Financial Statements.

### **FUND FINANCIAL STATEMENTS**



# Gratiot County Community Mental Health Services Balance Sheet Governmental Funds September 30, 2007 and 2006

	Genera	General Fund		
	2007	2006		
Assets				
Cash and cash equivalents	\$2,463,288	\$2,774,244		
Accounts receivable	223,771	9,999		
Due from other governmental units	133,369	116,106		
Restricted cash	193,913	164,736		
Prepaid expenses	103,656	134,209		
Total assets	\$3,117,997	\$3,199,294		
Liabilities				
Accounts payable	\$817,301	\$530,598		
Accrued wages and other payroll liabilities	68,981	279,731		
Due to other governmental units	21,478	183,442		
Deferred revenue		19,453		
Total liabilities	907,760	1,013,224		
Total habilitios	001,100	1,010,221		
Fund balances				
Reserved for prepaid expenses	103,656	134,209		
Unreserved	2,106,581	2,051,861		
Officacived	2,100,001	2,001,001		
Total fund balances	2,210,237	2,186,070		
Total liabilities and fund balances	\$3,117,997	\$3,199,294		
2 12 12 12 12 12 12 12 12 12 12 12 12 12	+-,,	+-,,		

# Gratiot County Community Mental Health Services Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets For the year ended September 30, 2007

Total fund balance - governmental funds

\$2,210,237

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Add: capital assets 2,257,449

Deduct: accumulated depreciation (1,173,020)

An internal service fund is used by management to cover the risk of overspending the Managed Care Specialty Services Program contract. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.

Add: net assets of governmental activities accounted

for in the internal service fund 27,413

Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:

Deduct: Notes payable (498,734)
Deduct: Compensated absences (208,747)

Net assets of governmental activities \$2,614,598

## Gratiot County Community Mental Health Services Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

### For the years ended September 30, 2007 and 2006

	General Fund		
Revenues	2007	2006	
State Grants	2001		
Department of Community Health Contract	\$1,297,121	\$1,388,605	
Other	156,638	34,985	
Total state grants	1,453,759	1,423,590	
Federal grants			
Federal block grants	33,979	48,526	
OBRA grant	64,178	70,593	
Total federal grants	98,157	119,119	
Contributions - local units			
County appropriations	200,000	200,000	
Other - FIA grants	58,492	51,288	
Total contributions - local units	258,492	251,288	
Charges for services			
Medicaid - CEI Contract	7,456,340	7,451,003	
Medicaid - other	112,417	57,892	
Client and third party pay	35,333	50,897	
Other charges for services	15,993	1,054	
Total charges for services	7,620,083	7,560,846	
Interest and rents			
Interest	51,614	39,542	
Rents	28,308	36,118	
Total interest and rents	79,922	75,660	
Other revenue			
United Way	13,317	19,062	
Miscellaneous	333,774	107,415	
Total other revenue	347,091	126,477	
Total revenues	9,857,504	9,556,980	

## Gratiot County Community Mental Health Services Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

### For the years ended September 30, 2007 and 2006

	General Fund		
Expenditures	2007	2006	
Health & Welfare - Mental Health	2001	2000	
Personnel costs	\$4,303,098	\$4,366,952	
Operating expenditures	5,278,589	5,007,282	
Debt service payments			
Interest	38,905	42,006	
Principal	212,745	70,376	
Total expenditures	9,833,337	9,486,616	
Total experiance	0,000,001	0,100,010	
Revenues over (under) expenditures	24,167	70,364	
Fund balance, beginning of year	2,186,070	2,115,706	
Fund balance, end of year	\$2,210,237	\$2,186,070	

# Gratiot County Community Mental Health Services Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the year ended September 30, 2007

Net change in fund balances - total governmental funds	\$24,167
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Deduct: depreciation expense Deduct: proceeds from disposal of capital assets Add: gain on disposal of capital assets	(80,853) (200,003) 89,400
An internal service fund is used by management to cover the risk of overspending the Managed Care Specialty Services Program contract.  The net revenue (expense) of this fund is reported within governmental activities.  Add: net revenue (expense) from governmental internal service fund	137
Payment of principal on long-term debt is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt).  Add: principal payments on long term debt	212,745
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	
Deduct: increase in accrual for compensated absences	(26,463)
Change in net assets of governmental activities	\$19,130

### Gratiot County Community Mental Health Services Statement of Net Assets Proprietary Funds September 30, 2007 and 2006

	Internal Service Funds	
	2007	2006
Assets Cash and cash equivalents	\$27,413	\$27,276
Liabilities	-	-
Net Assets Restricted	\$27,413	\$27,276

# Gratiot County Community Mental Health Services Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the years ended September 30, 2007 and 2006

	Internal Service Funds	
	2007	2006
Non-operating revenues (expense) Interest income	\$137	\$136
Change in net assets	137	136
Net assets, beginning of year	27,276	27,140
Net assets, end of year	\$27,413	\$27,276

### Gratiot County Community Mental Health Services Statement of Cash Flows Proprietary Funds For the years ended September 30, 2007 and 2006

	Internal Service Funds	
	2007	2006
Cash flows from operating activities	-	-
Cash flows from investing activities Proceeds from interest earnings	\$137	\$136
Net increase (decrease) in cash	137	136
Cash and cash equivalents, beginning of year	27,276	27,140
Cash and cash equivalents, end of year	\$27,413	\$27,276
Reconciliation of operating income to net cash by (used for) operating activities:  Operating income (loss)	provided -	-

### **NOTES TO THE FINANCIAL STATEMENTS**



#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Gratiot County Community Mental Health Services (the Board) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the significant accounting policies used by the Board.

### Reporting Entity

The Board operates as a Community Mental Health Board under the provisions of Act 258 - Public Acts of 1974, as amended. The Board provides funding for services in the areas of mental illness, developmental disabilities, and other related mental health needs for residents of Gratiot County.

The accompanying financial statements have been prepared in accordance with criteria established by the Governmental Accounting Standards Board for determining the various governmental organizations to be included in the reporting entity. These criteria include significant operational financial relationships that determine which of the governmental organizations are a part of the Board's reporting entity, and which organizations are legally separate, component units of the Board. Based on the application of the criteria, the Board does not contain any component units.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e. the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the Board. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges to consumers who purchase, use or directly benefit from services provided by a given function. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Other items not properly included among program revenues are reported instead as general revenues. Resources that are dedicated internally are reported as general revenues rather than as program revenues.

Net assets are restricted when constraints placed on them are either externally imposed or are imposed by constitutional provisions or enabling legislation. Internally imposed designations of resources are not presented as restricted net assets. When both restricted and unrestricted resources are available for use, generally it is the Board's policy to use restricted resources first, then unrestricted resources as they are needed.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-wide Financial Statements - The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental Fund Financial Statements - The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues to be available if they are collected within 60 days of the end of the current fiscal year end. An exception to the "60 day" rule is the recognition of certain patient fee revenues and the related receivables. The Board has elected to recognize these revenues on the cash basis of accounting, which is in compliance with the Department of Community Health's revenue recognition formula. The difference between the cash basis of accounting and modified accrual basis of accounting for these revenues are not material to the financial statements. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and severance pay, are recorded only when payment is due.

<u>Proprietary Fund Financial Statements</u> - The financial statements of the proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide statements described above.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, are followed to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the internal service fund are charges to other funds for insurance services. Operating expenses for internal service funds include the cost of claims, administration and reinsurance. Any revenues and expenses not meeting this definition are reported as non-operating revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The Board reports the following major governmental and proprietary funds:

#### Governmental Funds

General Fund – This fund is the Board's primary operating fund. It accounts for all financial resources of the Board, except those required to be accounted for in other funds.

### Proprietary Funds

Internal Service Fund - This fund represents amounts set aside to fund the net uninsured exposure of potential shortfalls of contract revenues.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### **Comparative Data**

Comparative total data for the prior year has been presented in order to provide an understanding of the changes in financial position and operations. Also, certain amounts presented in the prior year may have been reclassified in order to be consistent with the current year's presentation.

### **Budgetary Data**

The Board adopts an annual budget for the general fund. The budget is adopted and prepared on the modified accrual basis of accounting. The budget is adopted at the function level. The budgeted revenues and expenditures for governmental fund types, as presented in this report, include any authorized amendments to the original budget as adopted.

### **Cash and Cash Equivalents**

The Board's cash and cash equivalents are considered to be cash on hand, money market funds, demand deposits and certificates of deposit.

### **Restricted Cash Equivalents**

The Board has charged to the Department of Community Health the vested portion of compensated absences as of September 30. The Board holds a certificate of deposit for payment of the compensated absences liability, which is renewed on an annual basis.

#### Receivables

Accounts receivable in all funds report amounts that have arisen in the ordinary course of business and are stated net of allowances for uncollectible amounts.

Due from other governmental entities consist primarily of amounts due from the Michigan Department of Community Health and the State of Michigan.

### **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### Inventory

The Board does not recognize as an asset inventories of supplies. The cost of these supplies is considered immaterial to the financial statements and the quantities are not prone to wide fluctuation from year to year. The costs of such supplies are expensed when purchased.

### **Capital Assets**

Capital assets, which include property, plant and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the government as individual assets with an initial cost equal to or more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

The Board does not have infrastructure-type assets.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during construction of capital assets is not capitalized. No interest expense was incurred during the current year.

Capital assets utilized in the governmental funds are recorded as expenditures in the governmental fund financial statements. Depreciation expense is recorded in the government-wide financial statements.

Capital assets of the Board are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Land	Not Depreciated
Buildings	10 – 25
Equipment	3 – 20
Vehicles	4

### Inpatient / Residential Cost Liability

The amount recorded for inpatient / residential liability is based on management's estimate. This estimate is based on 1) the number of clients at each facility, 2) the number of days each client is at each facility, and 3) the daily rate charged for each facility.

The Board does not receive actual billings for these services until several months after the service date. Therefore, the liability is not liquidated within the normal 60 day period after year end. Also, the actual cost may vary from the estimated due to reimbursements from third party payors that are applied to the total cost before the billings are sent to the Board. This liability is included in accounts payable and due to other governmental units.

#### **Deferred Revenue**

Deferred revenues arise when resources are received by the Board before it has a legal claim to them. In subsequent periods, when the revenue recognition criterion is met, or when the Board has a legal claim to the resources, the liability for deferred revenue is removed from the fund financial statements and government-wide financial statements, and revenue is recognized.

### **Governmental Fund – Fund Balance Reserves and Designations**

The governmental fund financial statements present fund balance reserves for those portions of fund balance (1) not available for appropriation for expenditure or (2) legally segregated for a specific future use. The reserves for related assets such as prepaid items are examples of the former. Reserves for risk management are examples of the latter.

#### **MDCH Revenue**

#### General Fund Revenue

The Board provides mental health services on behalf of the Michigan Department of Community Health (MDCH). Currently, the Board contracts directly with the MDCH for General Fund revenues to support the services provided for priority population residing in Gratiot County.

### Medicaid Revenue

Also, the Board contracts to receive Medicaid revenue through the Community Mental Health Affiliation of Mid-Michigan for Medicaid-qualified services rendered to residents of Gratiot County. The Community Mental Health Affiliation of Mid-Michigan contracts with the MDCH to administer these Medicaid funds.

### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### **Budgetary Information**

Annual budgets are adopted at the function level and on a basis consistent with generally accepted accounting principles for the general fund. All annual appropriations lapse at fiscal year end. The Board does not maintain a formalized encumbrance accounting system. The budgeted revenues and expenditures, as presented in this report, include any authorized amendments to the original budget as adopted.

### **Excess of Expenditures over Appropriations**

P.A. 621 of 1978, Section 18(1), as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated.

During the year ended September 30, 2007, the Board incurred expenditures in excess of the amounts appropriated as shown at the back of this report.

### **NOTE 3 - DETAIL NOTES**

### **Cash and Cash Equivalents**

At September 30, the carrying amount of the Board's cash and cash equivalents was as follows:

	2007	2006
Petty cash	\$450	\$500
Cash deposits	1,497,555	1,844,696
Certificates of deposit	1,186,609	1,121,060
Totals	\$2,684,614	\$2,966,256

### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the Board's deposits might not be recovered. At September 30, 2007, the carrying amount of the Board's deposits was \$2,684,164, and the bank balance was \$2,929,827. Of the bank balance, \$208,378 was covered by federal depository insurance and the remainder was uninsured and uncollateralized. Deposits which exceed FDIC insurance coverage limits are held at local banks. The Board believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all bank deposits. As a result, the Board evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution. Only those institutions with an acceptable estimated risk level are used as depositories.

A reconciliation of deposits as shown above follows:

	2007	2006
Cash and cash equivalents – current assets	\$2,490,251	\$2,801,020
Cash and cash equivalents – restricted assets	193,913	164,736
Totals	\$2,684,164	\$2,965,756

#### Investments

State statutes authorize the Board to invest in obligations and certain repurchase agreements of the United States Treasury and related governmental agencies, commercial paper, banker's acceptances of the United States banks, obligations of the State of Michigan or any of its political subdivisions, and mutual funds composed entirely of the above investments. As of September 30, 2007, the Board had no such investments.

The Board's investment policy complies with the state statutes and has no additional investment policies that would limit its investment choices.

### <u>Interest Rate Risk – Investments</u>

Under state statutes, investment in commercial paper is limited to maturities of not more than 270 days after the date of purchase. The Board's investment policy does not place any further limitations on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

### Custodial Credit Risk – Investments

Custodial credit risk is the risk that, in the event of a failure of the counterparty, the Board will not be able to recover the value of its investments that are in the possession of an outside party. The Board requires all security transactions, including collateral for repurchase agreements, to be made on a cash basis or a delivery vs. payment basis. Securities may be held by a third party custodian and must be evidenced by safekeeping receipts. The Board does not have any additional policies for custodial credit risk over investments.

### Credit Risk

State statutes limit investments in commercial paper to be rated at the time of purchase within the three highest classifications established by not less than two standard rating services. Investments in obligations of the State of Michigan or its political subdivisions must be rated as investment grade by not less than one rating service. Investments in bonds, obligations, or repurchase agreements must be made with the U.S. Treasury and banker's acceptances with United States banks. The Board's investment policy limits investments to be made with prudent judgment as to the safety of the invested capital and probable outcome of income.

### Concentration of Credit Risk

The Board places no limit on the amount it may invest in any one issuer.

#### **Due from Other Governmental Units**

Due from other governmental units as of September 30, consists of the following:

	2007	2006
State of Michigan – Medicaid	\$38,558	\$5,712
Department of Community Health – Various Grants	57,895	24,799
Gratiot FIA	21,259	14,155
Gratiot County	ı	50,000
Other Governmental Units	15,657	21,440
Totals	\$133,369	\$116,106

#### **Changes in Capital Assets**

A summary of changes in capital assets is as follows:

	Beginning Balance	Additions	Disposals	Ending Balance
Acceto				
Assets				<u> </u>
Buildings / Land	\$1,470,879	-	(\$126,444)	\$1,344,435
Equipment	314,466	-	-	314,466
Vehicles	649,248	-	(50,700)	598,548
Sub-totals	2,434,593	-	(177,144)	2,257,449
Accumulated				
Depreciation				
Buildings	(283,624)	(\$59,221)	19,809	(323,036)
Equipment	(242,459)	(11,586)	-	(254,045)
Vehicles	(632,625)	(10,046)	46,732	(595,939)
Sub-totals	(1,158,708)	(80,853)	66,541	(1,173,020)
Totals	\$1,275,885	(\$80,853)	(\$110,603)	\$1,084,429

Depreciation expense was charged to the Health & Welfare – Mental Health Program.

#### **Due to Other Governmental Units**

Due to other governmental units as of September 30, consist of the following:

	2007	2006
Department of Community Health – Inpatient Services	\$21,478	\$60,945
Department of Community Health – Cost Settlement	1	1
CEI Community Mental Health Authority	ı	122,497
Totals	\$21,478	\$183,442

#### **Accrued Wages and Other Payroll Liabilities**

This liability represents amounts paid to employees during October that was earned during September. Also included are employer payroll taxes.

#### **Deferred Revenue**

The amount reported as deferred revenue represents the carry forward allowance for the general fund portion of the Department of Community Health's authorization.

#### **Long-Term Liabilities – Compensated Absences**

Board policy allows full time employees to accumulate "paid time off" at various rates, depending on the employee's length of service with the Board. Amounts accumulated up to a maximum accrual are to be paid to the employee and recognized as an expense either when compensated absences are used or upon termination of employment, provided the employee has worked for the Board for at least one year. As of September 30, 2007 and 2006, this liability was \$208,747 and \$182,284, respectively.

#### **Long-Term Liabilities – Building Loans**

#### Building Loan – Wright Avenue

During the 2001 fiscal year, the Board entered into a contract with a local bank to purchase real estate. Payments are due monthly in the amount of \$4,475, including interest at the rate of 5.25% per annum.

#### Building Loan – Warwick Street

During the 2003 fiscal year, the Board entered into a contract with the County of Gratiot to purchase real estate. Payments are due annually equal to the debt service requirements the County must pay for the related bond issue. Principal payments vary from \$25,000 to \$50,000 per year, and interest rates are from 7.3% to 7.8% per year.

#### Building Loan – Miller Property

During the 2003 fiscal year, the Board entered into a contract with a local bank to purchase real estate. Payments are due monthly in the amount of \$843, including interest at the rate of 4.75% per annum.

The annual installments to pay principal and interest on obligations outstanding at September 30, 2007 are as follows, including total interest payments of \$27,407:

Year Ended September 30,	Amount
2008	\$423,536
2009	50,655
2010	51,950
2011	-
2012	-
2013-2017	-

During the year, the following changes occurred in long-term debt:

	Beginning	A 1 1141	5:	Ending	Current
	Balance	Additions	Reductions	Balance	Portion
Compensated					
Absences	\$182,284	\$26,463	-	\$208,747	-
Building Loan -					
Wright Avenue	390,516	-	(\$31,782)	358,734	\$358,734
Building Loan -					
Warwick Street	175,000	-	(35,000)	140,000	45,000
Building Loan -					
Miller Property	145,963	-	(145,963)	-	-
Totals	\$893,763	\$26,463	(\$212,745)	\$707,481	\$403,734

#### **Operating Leases**

The Board has entered into various operating leases for the use of real and personal property. Operating leases do not give rise to property rights or lease obligations, and therefore, the leased assets are not reflected in the government-wide financial statements.

The future minimum rental payments required under the operating leases that have initial or remaining noncancelable lease terms as of September 30, are as follows:

Year Ended September 30,	Amount
2008	\$39,900
2009	39,900
2010	22,975
2011	-

#### **Pension Plan**

#### Plan Description

The Board allows certain employees to participate in the Gratiot County Community Mental Health Employee Alternative Retirement Plan (the Plan). This plan is a defined contribution money purchase pension plan and the Plan administrator is the Chief Financial Officer of the Board. Effective May 1, 2002, all employees of the Board are eligible to participate in the Plan, which provides retirement and death benefits to members and their beneficiaries.

#### Funding Policy

Employees contribute a mandatory 6.2% of their compensation to this plan. The Employer will contribute a Money Purchase contribution of 7.5% of compensation. Additionally, the employees may be entitled to share in a discretionary profit sharing contribution made by the employer. For the 2007 and 2006 year, this discretionary contribution totaled 6.2% and 6.2% of compensation, respectively.

For the September 30, 2007 and 2006 fiscal year, employer contributions to the plan totaled \$385,943 and \$407,580, respectively. The total payroll for the year ending September 30, 2007 and 2006 was \$3,252,254 and \$3,389,454, respectively.

Employee contributions and the employer discretionary profit sharing contributions vest 100% immediately. The vesting schedule for the employer money purchase contribution is as follows: 0% for the first 2 years of service, 50% after 3 years of service, 75% after 4 years of service, and 100% after 5 years of service.

#### **Compliance Audits**

The Board participates in various federal, state, and local grants for mental health and substance abuse programs. Certain provisions and allowable levels of participation and expenditures not qualifying for participation are subject to interpretation and adjustment by appropriate governmental agencies. State grants are subject to audit by responsible state agencies. Although these audits may result in some changes, they are not expected to have a material effect on the financial statements.

#### Risk Management

The Board is exposed to various risks of loss related to theft of, damage to, and destruction of assets; errors and omissions; injuries; and natural disasters. The Board has purchased commercial insurance from independent insurance providers. Settled claims for the commercial insurance have not exceeded the amount of coverage in any of the past three years. There was no reduction in coverage obtained through commercial insurance during the past year.

#### Risk Management – Internal Service Fund

During the September 30, 1998 fiscal year, the Board authorized the establishment of an Internal Service Fund. This fund is used to cover the risk of overspending the Managed Care Specialty Services Program (MCSSP) contract. This contract provides for the use of Department of Community Health funding for the establishment of an Internal Service Fund, which is restricted to meet the expected future risk corridor requirements of the contract. Expenditures from the Internal Service Fund will occur when, in any one fiscal year, the Board finds it necessary to expend more to provide services necessary to carry out the MCSSP contract requirements than revenue provided to the Board by the contract.

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## **REQUIRED SUPPLEMENTAL INFORMATION**



#### Gratiot County Community Mental Health Services Statement of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual General Fund For the year ended September 30, 2007

	Budgeted Amounts		Actual	Variance Between Actual and
	Original	Final	Actual	Final Budget
Revenues				
Local	\$41,458	\$286,883	\$685,505	\$398,622
State	8,503,462	9,122,453	9,073,842	(48,611)
Federal		316,913	98,157	(218,756)
Total revenues and other financing sources	8,544,920	9,726,249	9,857,504	131,255
Expenditures				
Health and Welfare	8,938,386	9,543,301	9,581,687	(38,386)
Debt service	112,383	112,266	251,650	(139,384)
Total expenditures	9,050,769	9,655,567	9,833,337	(177,770)
Revenues over (under) expenditures	(505,849)	70,682	24,167	(46,515)
Fund balance, beginning of year	2,186,070	2,186,070	2,186,070	
Fund balance, end of year	\$1,680,221	\$2,256,752	\$2,210,237	(\$46,515)

### **OTHER SUPPLEMENTAL INFORMATION**



#### Gratiot County Community Mental Health Services Supporting Schedule of Personnel Costs For the years ended September 30, 2007 and 2006

	General	General Fund		
	2007	2006		
Personnel Costs				
Salaries and wages	\$3,252,254	\$3,389,454		
Fringe benefits	1,050,844_	977,498		
Total personnel costs	\$4,303,098	\$4,366,952		

#### Gratiot County Community Mental Health Services Supporting Schedule of Operating Expenditures For the years ended September 30, 2007 and 2006

	General	General Fund	
	2007	2006	
Operating Expenditures			
Conferences	\$35,458	\$41,680	
Contractual services	3,193,453	2,791,016	
Dues / subscriptions	14,504	13,990	
Indigent hospitalization	298,232	285,558	
Institutional cost	238,359	275,027	
Insurance	82,540	84,926	
Mid-Michigan Industries program	370,670	356,774	
Other	30,641	30,659	
Printing / publishing	7,451	6,265	
Rehabilitation costs	19,545	22,130	
Rental	145,492	145,540	
Repairs and maintenance	130,616	217,352	
Respite care	87,801	72,914	
Small equipment purchases	95,495	105,072	
Supplies	239,542	258,595	
Telephone	85,807	89,188	
Travel & transportation	88,102	99,832	
Utilities	114,881	110,764	
Total operating expenditures	\$5,278,589	\$5,007,282	



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Gratiot County Community Mental Health Services Alma, Michigan

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Gratiot County Community Mental Health Services (the Board) as of and for the year ended September 30, 2007, which collectively comprise the Board's basic financial statements and have issued our report thereon dated March 3, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

#### Internal Control over Financial Reporting

In planning and performing our audit, we considered the Board's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Board's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Board's financial statements that is more than inconsequential will not be prevented or detected by the Board's internal control. We consider the deficiency described as 2007-1 in the accompanying schedule of findings and responses to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Board's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiency described above as 2007-1, is not a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Board's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Board in a separate letter dated March 3, 2008.

Gratiot County Community Mental Health Services' response to the findings identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the Board's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management and the Board of Directors and is not intended to be and should not be used by anyone other than these specified parties.

Roslund, Prestage & Company, P.C.

Koslind, Prestage + Co, PC

Certified Public Accountants

March 3, 2008

# Gratiot County Community Mental Health Services Schedule of Findings and Responses

#### **Finding 2007-1**

#### Finding considered a significant deficiency

Effective for the year ended September 30, 2007, Statement on Auditing Standards #112 titled *Communicating Internal Control Related Matters Identified in an Audit* (issued May 2006), requires us to communicate in writing when a client requires assistance to prepare the footnotes required in the annual audit report in accordance with accounting principles generally accepted in the United States of America.

The annual financial statements for the year ended September 30, 2007, required relatively few audit adjustments, most of which the staff were aware needed to be recorded. The staff of the Board does understand all information included in the annual financial statements; however, we assist in preparing the footnotes to the annual financial statements. We do not recommend any changes to this situation at this time and communicate this as required by professional standards. We believe this meets the definition of a significant deficiency as defined in Statement on Auditing Standards #112.

#### Client Response

We are aware of this deficiency and believe it is not cost beneficial in our situation to develop this expertise. We will continue to use our external auditors for this technical assistance. We would expect this situation to be ongoing in future years.



#### **MANAGEMENT LETTER**

Board of Directors Gratiot County Community Mental Health Services Alma, Michigan

In planning and performing our audit of the financial statements for Gratiot County Community Mental Health Services for the fiscal year ended September 30, 2007, we considered the internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

However, during our audit we became aware of matters that are opportunities for strengthening internal controls and operating efficiency. The memorandum that accompanies this letter summarizes our comments and suggestions regarding those matters.

This letter does not affect our audit report dated March 3, 2008, on the financial statements of Gratiot County Community Mental Health Services.

We will review the status of these comments during our next audit engagement. We have discussed these comments and suggestions with management, and will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

Sincerely,

Roslund, Prestage & Company, P.C.

Koslund, Prestage + Co. Pc

Certified Public Accountants

March 3, 2008

#### STATUS OF PRIOR YEAR RECOMMENDATIONS

During the audit we were pleased to note that the recommendations identified in the management letter from the prior year had been implemented. We commend you on your efforts to strengthen internal controls and operating efficiencies.

#### **CURRENT YEAR COMMENTS AND RECOMMENDATIONS**

#### Have Management Review and Approve Bank Reconciliations

During our audit we noted that bank reconciliations are done by accounting personnel, but are not reviewed by management. We recommend that the reconciliations be reviewed monthly by a member of management and should include tests of mechanical accuracy and tracing of items on the reconciliation to the relevant source documents. Once the review is completed, the reconciliation should be initialed by the reviewer as evidence that the review had taken place.

#### Have Management Review and Approve Adjusting Journal Entries

During our audit we noted that adjusting journal entries are completed by accounting personnel, but are not reviewed by management. We recommend that the adjusting journal entries be reviewed by a member of management with a review of the support for the entry. Once the review is completed, the adjusting journal entry should be initialed by the reviewer as evidence that the review had taken place.

#### Physical Inventories of Capital Assets

The Office of Management and Budget (OMB) Circular A–87, "Cost Principles for State, Local, and Indian Tribal Governments," establishes principles and standards for determining costs for Federal awards carried out through grants, cost reimbursement contracts, and other agreements with State and local governments.

The *Depreciation and Use Allowance* section of the Circular states that physical inventories must be taken at least once every two years to ensure that assets exist and are in use (Appendix B, Section 11 h).

We recommend management adhere to the above to ensure that only active, in-service, capital assets are included on the Board's financial statements. This will ensure that capital assets are properly stated and that depreciation is being calculated from a reliable listing. Such physical counts will also help detect the loss or unauthorized use of valuable property.

Gratiot County Community Mental Health Services Page Three

#### GASB Statement No. 45

Governmental Accounting Standards Board Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, was approved by the GASB in June of 2005. Other postemployment benefits are defined as postemployment benefits other than pensions that employees earn during their years of service but that they will not receive until after they stop working. They include all postemployment healthcare benefits and any other type of benefits that are provided separately from a pension plan.

The basic premise of GASB 45 is that other postemployment benefits are earned and should be recognized when the employee provides services, just like wages and compensated absences.

We recommend Gratiot County Community Mental Health Services consider the effects of GASB 45 on any current or future postemployment benefits packages. The effective date for Gratiot County Community Mental Health Services to implement this new standard is for the fiscal year ending September, 2010. However, earlier application is encouraged by the GASB.

#### Statement on Auditing Standards (SAS) Numbers 104-111

During the 2006 year, the AICPA's Auditing Standards Board (ASB) issued eight new statements on auditing standards relating to the assessment of risk in a financial statement audit. These statements will be effective for the September 30, 2008 audit of Gratiot County Community Mental Health Services and their objective is to enhance auditor's application of the audit risk model in their approach to the audit. These statements provide additional guidance on the planning and supervision of the audit, the nature of audit evidence, and determining whether the audit evidence obtained provides a reasonable basis for an opinion on the financial statements. Specifically, these standards require the auditor to:

- Obtain a more in-depth understanding of the entity and its environment, including internal controls, to identify the risks of material misstatement in the financial statements and what the entity is doing to mitigate those risks.
- Acquire a more thorough assessment of the risks of material misstatement of the financial statements based on that understanding.
- Apply the understanding of assessed risks to the audit; specifically creating a link between the assessed risk and the nature, timing, and extent of audit procedures performed.

## Gratiot County Community Mental Health Services Page Four

With the implementation of these new standards, our approach to the audit of Gratiot County Community Mental Health Services for the 2008 fiscal year will bring about new audit processes and may require us to obtain additional audit evidence beyond what we have obtained in the past as it relates to understanding Gratiot County Community Mental Health Services and its environment. We would be happy to discuss these new standards with you in more detail at any time and encourage you to review your internal control structure over the next year in anticipation of these changes.